

DECISION AND STATEMENT OF REASONS OF JAN TODD, LEGAL MEMBER OF THE FIRST-TIER TRIBUNAL WITH DELEGATED POWERS OF THE CHAMBER PRESIDENT

Under Rule 8 and 5 of the First-tier Tribunal for Scotland Housing and Property Chamber Rules of Procedure 2017 ("the Procedural Rules")

in connection with

The Property at 101 The Moorings Dalgety Bay Fife, KY11 9GP

Case Reference: FTS/HPC/PR/20/2376

Ms Linda Leung, 98 Lancefield Quay Flat 11.1 Glasgow G38DL ("the Applicant")

Mr Clive Loble 25 Young Terrace, Cowdenbeath, Fife (the Respondent)

- On 10th November 2020, an application was received from the Applicant. The application was made under Rule 69 of the Procedural Rules, being an application for an order for damages for unlawful eviction from the Property.
- No documents were enclosed with the application. The Applicant stated she was seeking a payment order for £5000 in respect of loss of two jobs due to the illegal eviction of the applicant and two other family members.
- 3. The Tribunal requested further information from the applicant by letter dated

26th November 2020. The Tribunal asked for the following information:-

"I refer to your recent application which has been referred to the Chamber President for consideration. Before a decision can be made, we need you to provide us with the following:

1. Your application is made under Rule 69 of the Tribunal Procedure Rules which seeks an order for payment of damages for unlawful eviction under section 36(3) of the Housing (Scotland) Act 1988 (Act). Section 36(3) of the Act is in respect of unlawful eviction from an assured tenancy. Damages for unlawful eviction under section 36 must be calculated in accordance with section 37 of the Act which provides:

S. 37 The measure of damages.

(1)The basis for the assessment of damages referred to in section 36(3) above is the difference in value, determined as at the time immediately before the residential occupier ceased to occupy the premises in question as his residence, between—

(a)the value of the landlord's interest determined on the assumption that the residential occupier continues to have the same right to occupy the premises as before that time; and

(b) the value of the landlord's interest determined on the assumption that the residential occupier has ceased to have that right.

2. Please provide: a. Copy of the tenancy agreement between you and the Respondent;

b. Your assessment of damages calculated under section 37 of the Act and the valuations in support of that;

c. Fuller details (including a timeline) of the alleged conduct by the Respondent which led you to leave the Property.

d. Please provide the documents referred to in the application, but not submitted with it"

Please reply to this office with the necessary information by 10 December 2020. If we do not hear from you within this time, the President may decide to reject the application.

4. No response was received from the Applicant and the tribunal wrote again on 29th December saying:- "I refer to your recent application which has been referred to the Chamber President for consideration. Before a decision can be made, we need you to provide us with the following:

1. Please provide the information requested in the Tribunal's letter of 26 November; and

2. This application appears to duplicate your application with the reference *PR/20/2341*. Please confirm which of the applications is to be withdrawn.

Please reply to this office with the necessary information by 12 January 2021. If we do not hear from you within this time, the President may decide to reject the application."

The Applicant responded by e-mail on the afternoon of 29th December saying "Good Afternoon Thank you. I have been supporting a mentally and physically disabled man who has been very unwell for weeks then hospitalized twice. Please accept my apologies for the delay". The Applicant did not indicate when she would be able to respond.

5. The Tribunal wrote again on 19th January 2021 after allowing further time for the Applicant to respond and once again asked for certain documents and clarification regarding her application:-

I refer to your recent application which has been referred to the Chamber President for consideration.

The Tribunal seeks clarity about the ground you are basing your application on. The Tribunal advised that your application has been made under Rule 69 of the Tribunal Procedure Rules which seeks an order for payment of damages for unlawful eviction under section 36(3) of the Housing (Scotland) Act 1988 (Act). Section 36(3) of the Act is in respect of unlawful eviction from an assured tenancy. Damages for unlawful eviction under section 36 must be calculated in accordance with section 37 of the Act which provides:

37 The measure of damages. (1)The basis for the assessment of damages referred to in section 36(3) above is the difference in value, determined as at the time immediately before the residential occupier ceased to occupy the premises in question as his residence, between— (a)the value of the landlord's interest determined on the assumption that the residential occupier continues to have the same right to occupy the premises as before

that time; and (b)the value of the landlord's interest determined on the assumption that the residential occupier has ceased to have that right. You were also asked to provide –

1. A copy of the tenancy agreement between you and the Respondent; 2. Your assessment of damages calculated under section 37 of the Act and the valuations in support of that; c. 3. Fuller details (including a timeline) of the alleged conduct by the Respondent which led you to leave the Property. You have provided details of what you describe as an illegal entry by the landlord and appear to be seeking compensation for this. Can you confirm whether this action led to you leaving the property and if so is this the ground for bringing the action for unlawful eviction? If so you require to supply your assessment of damages based on the criteria above?

If you are seeking other damages please consider which rule and what ground of law you may wish to use. Ground 70 is for general civil applications. You may wish to seek legal advice on this and can seek advice from your own solicitor, Shelter or citizens advice bureau.

Whether you are proceeding with this application or amending it to another rule or claim please note we still require a copy of the tenancy agreement and a response as to whether application number PR/2341 is a duplicate of this application and whether one should be withdrawn?

Please reply to this office with the necessary information by 2 February 2021. If we do not hear from you within this time, the President may decide to reject the application."

6. The Applicant replied on 25th January and advised "Good afternoon The landlord Mr Clive Loble had no rights whatsoever to enter the above property on the evening of February 13th 2020 on the assumption that the tenants had left the property because the neighbour seen a small van outside the flat with items getting put inside. This action terrorised the tenant who has bipolar, PTSD and his an honourable serviceman causing him mental anguish. The landlord is still to this day goading the tenant by threatening to advertise his debt.

My husband Mr Kenny Leung also a tenant was offered employment with

Dyce Carriers of Dalgety Bay and had to turn down the opportunity due to having to move out of the property and the area. Mr Leung has been in hardship since and him and myself are currently homeless.

Mr Grierson the honourable serviceman has been hospitalized twice with bilateral pneumonia and he is at this point of writing also homeless.

Mr Loble's flat was leaking water since day one and he done absolutely nothing about it but stand and talking about it then make his tenants homeless. He illegally entered the property and should be held accountable.

7. Applicant has replied to the Tribunal but has failed to respond to the Tribunal's requests and has failed to produce the required documentation.

DECISION

- I considered the application in terms of Rule 5 and 8 of the Procedural Rules. Those Rules provide:-
- 9.

"Rejection of application

Rule 5 (1) An Application is held to have been made on the date that it is lodged if on that date it is lodged in the manner as set out in rules 43, 47,to 50, 55, 59,61,65,to 70,72,75 to 91, 93 to 95,98 to 101,103 or 105 to 111 as appropriate.

(2) the Chamber President or another member of the First-tier Tribunal under the delegated powers of the Chamber President must determine whether an application has been lodged in the required manner by assessing whether all mandatory requirements for lodgement have been met.

(3) If it is determined that an application has not been lodged in the prescribed manner, the Chamber President or another member of the First-tier Tribunal under the delegated powers of the Chamber President, may request further documents and the application is to be held made on the date that the First Tier Tribunal receives the last of any outstanding documents necessary to meet the required manner for lodgement.

(4) the application is not accepted where the outstanding documents requested under paragraph (3) are not received within such reasonable period from the date of request as the Chamber President considers appropriate.

(5) Any request for service by advertisement must provide details of any steps taken to ascertain the address of the party and be accompanied by a copy of any notice required under these Rules which the applicant attempted to serve on the other party and evidence of any attempted service.

(6) the First Tier Tribunal may direct any further steps which should be taken before the request for service by advertisement will be granted.

8.—(1) The Chamber President or another member of the First-tier Tribunal under the delegated powers of the Chamber President, must reject an application if –

(a) they consider that the application is frivolous or vexatious;

(b) the dispute to which the application relates has been resolved;

(c) they have good reason to believe that it would not be appropriate to accept the application;

(d) they consider that the application is being made for a purpose other than a purpose specified in the application; or

(e) the applicant has previously made an identical or substantially similar application and in the opinion of the Chamber President or another member of the First-tier Tribunal, under the delegated powers of the Chamber President, there has been no significant change in any material considerations since the identical or substantially similar application was determined.

(2) Where the Chamber President, or another member of the First-tier Tribunal, under the delegated powers of the Chamber President, makes a decision under paragraph (1) to reject an application the First-tier Tribunal must notify the applicant and the notification must state the reason for the decision."

10. After consideration of the application, the attachments and correspondence from

the applicant, I consider that the application should be rejected on the basis that I have good reason to believe that it would not be appropriate to accept the application within the meaning of Rule 5(4) and Rule 8(1) (c) of the Procedural Rules.

REASONS FOR DECISION

- 11. The Tribunal has requested further information from the applicant in order to consider whether or not the application must be rejected as frivolous within the meaning of Rule 8(1) (a) of the Procedural Rules. 'Frivolous' in the context of legal proceedings is defined by Lord Justice Bingham in *R v North West Suffolk (Mildenhall) Magistrates Court,* (1998) Env. L.R. 9. At page 16, he states:-*"What the expression means in this context is, in my view, that the court considers the application to be futile, misconceived, hopeless or academic".* It is that definition which I have to consider in this application in order to determine whether or not this application is frivolous, misconceived, and has no prospect of success.
- 12. The applicant has failed to respond in full to the Tribunal's request for further information and documents, in breach of Rule 5 and as a result information the Tribunal requires in order to determine whether or not the application is frivolous, misconceived, and has no prospect of success has not been made available. In terms of Rule 5 the application should not be accepted as outstanding documents have not been received. I consider that the applicant's failure to respond to the Tribunal's request gives me good reason to believe that it would not be appropriate to accept the application in circumstances where the applicant is apparently unwilling or unable to respond to the Tribunal's enquiries in order to progress this application.
- 13. In particular the applicant has raised this action under Rule 69 an application for damages for unlawful eviction by a former residential occupier under Section 36(3) of the Housing (Scotland) Act 1988 (hereinafter referred to as the Act). The applicant has not responded or provided the mandatory documents asked for by the Tribunal in their letters of 26th November 2020, 29th December 2020 and 18th January 2021. In particular the Tribunal requires details of damages

sought based on 37 of the 1988 Act and this has not been provided. It is a mandatory requirement in terms of S36 of the Act, the action is incompetent and therefore frivolous and falls to be rejected. In addition the Applicant has not provided a copy of the tenancy agreement or given details of the whether the conduct led to the eviction of the tenants or occupiers. Accordingly, for this reason, this application must be rejected upon the basis that I have good reason to believe that it would not be appropriate to accept the application within the meaning of Rule 8(1) (c) of the Procedural Rules.

What you should do now

If you accept the Legal Member's decision, there is no need to reply. If you disagree with this decision:-

An applicant aggrieved by the decision of the Chamber President, or any Legal Member acting under delegated powers, may appeal to the Upper Tribunal for Scotland on a point of law only. Before an appeal can be made to the Upper Tribunal, the party must first seek permission to appeal from the First-tier Tribunal. That party must seek permission to appeal within 30 days of the date the decision was sent to them. Information about the appeal procedure can be forwarded to you on request.

Jan Todd Legal Member 24th February 2021